

Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 09795 141750Z

66

ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 SCA-01 L-03 NSC-05 SAJ-01 SP-02

CIAE-00 INR-07 NSAE-00 /047 W

----- 049021

R 141238Z JUL 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 2188

C O N F I D E N T I A L MOSCOW 9795

E.O. 11652: GDS

TAGS: PFOR, CGEN, UR, US

SUBJECT: KIEV-NEW YORK CONSULAR DISTRICTS

1. JUST BEFORE SECRETARY'S LUNCHEON FOR GROMYKO IN GENEVA JULY 11, KORNIYENKO DREW COUNSELOR SONNENFELDT AND AMBASSADOR STOESSEL ASIDE AND RAISED QUESTION OF KIEV-NEW YORK CONSULAR DISTRICTS. HE PRESENTED TABULATIONS TO EFFECT THAT POPULATION AND TERRITORY OF PROPOSED DISTRICT FOR SOVIET CONSULATE (EIGHT STATES, INCLUDING MASSACHUSETTS BUT NOT RPT NOT PENNSYLVANIA OR OHIO) WERE LESS THAN COMPARABLE TOTALS FOR DISTRICT PROPOSED FOR U.S. CONSULATE IN KIEV (ALL OF UKRAINIAN SSR). ALSO, HE NOTED, PROPORTION OF CLOSED AREAS IN U.S. STATES WAS GREATER THAN IN UKRAINE. (GARRISON HAS COPIES OF PAPERS PRESENTED BY KORNIYENKO.) HE URGED ACCEPTANCE OF SOVIET PROPOSAL AND SAID SOVIET POSITION WAS FIRM AGAINST INCLUDING MOLDAVIAN SSR IN KIEV CONSULAR DISTRICT.

2. WHEN SONNENFELDT QUERIED REASON FOR SOVIET REFUSAL TO INCLUDE MOLDAVIA, KORNIYENKO SAID ONLY THAT MOLDAVIAN AUTHORITIES WOULD RESENT IT IF JURISDICTION OF U.S. CONSULATE IN UKRAINE EXTENDED TO MOLDAVIA. HE ACKNOWLEDGED THAT DISTRICT OF ONE CONSULATE IN KIEV INCLUDED MOLDAVIA, BUT THIS WAS NOT TRUE OF OTHER CONSULATES. QUERIED ON OVERALL PROPORTIONALITY OF PROPOSED DISTRICTS IN U.S. AND USSR, KORNIYENKO SAID IT WAS ABOUT THE SAME IF ALASKA AND HAWAII INCLUDED FOR U.S.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 09795 141750Z

3. KORNIYENKO INSISTED THAT NEW YORK CONSULAR DISTRICT

SHOULD INCLUDE MASSACHUSETTS AND THAT SOVIETS WERE NOT INTERESTED IN TRADING OFF MASSACHUSETTS FOR PENNSYLVANIA.

4. WHEN AMBASSADOR COMMENTED THAT WE WERE CONCERNED ABOUT PRECEDENT WHICH WOULD BE SET FOR FUTURE CONSULATES IF OUR KIEV CONSULATE WERE RESTRICTED TO ONE REPUBLIC, KORNIYENKO SAID SOVIETS WOULD BE WILLING TO STATE THAT DECISION RE KIEV WOULD NOT CONSTITUTE PRECEDENT FOR FUTURE CONSULATES.

5. SONNENFELDT SAID U.S. WAS CONCERNED ABOUT EXCLUSION OF MOLDAVIA FROM KIEV CONSULAR DISTRICT. HE INDICATED WE WOULD CONSIDER KORNIYENKO'S PRESENTATION AND WOULD REPLY IN DUE COURSE.

6. COMMENT: KORNIYENKO'S APPROACH IS CONSISTENT WITH RECENT SOVIET STATEMENTS ON PROBLEM OF CONSULAR DISTRICTS. HIS FIGURES ON POPULATION AND TERRITORY OF PROPOSED DISTRICTS ARE REALLY NOT RELEVANT; PROBLEM CONTINUES TO BE STUBBORN SOVIET REFUSAL TO PERMIT U.S. CONSULATE IN KIEV TO OPERATE IN MOLDAVIA, A POSITION WHICH IS ARTIFICIAL AND ILLOGICAL BUT WHICH UNDOUBTEDLY IS MOTIVATED BY POLITICAL CONSIDERATIONS.

7. WE FIND OF INTEREST KORNIYENKO'S STATEMENT THAT SOVIETS WOULD BE PREPARED TO STATE THAT DECISION TO CONFINE DISTRICT OF U.S. CONSULATE IN KIEV TO ONE REPUBLIC WOULD NOT BE PRECEDENT FOR FUTURE. HE HAS NOT BEEN SO CATEGORIC IN PAST. IF SOVIETS PUT THIS IN WRITING, AND IF PENNSYLVANIA EXCLUDED FROM DISTRICT FOR SOVIETS' NEW YORK CONSULATE, WE BELIEVE THIS MIGHT BE AN ACCEPTABLE FALL-BACK POSITION. IT WOULD BE DESIRABLE TO HAVE MOLDAVIA FOR THE KIEV DISTRICT, BUT IT IS NOT ESSENTIAL. WE MUST ENSURE, HOWEVER, THAT ANY U.S. CONSULATE IN CENTRAL ASIA OR THE CAUCASUS WOULD HAVE JURISDICTION OVER NUMBER OF REPUBLICS IN THAT AREA, AND IT WOULD BE ADVISABLE TO HAVE CLEAR UNDERSTANDING ON THIS BEFORE FINAL AGREEMENT IS REACHED ON KIEV-NEW YORK ARRANGEMENTS.
STOESSEL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CONSULAR DISTRICTS, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MOSCOW09795
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750243-0086
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750759/aaaacale.tel
Line Count: 97
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 13 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 JUN 2003 by CunninFX>; APPROVED <22 OCT 2003 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KIEV-NEW YORK CONSULAR DISTRICTS
TAGS: PFOR, CGEN, UR, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006